

PSC535
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Bureaucratic Politics
Fall 2022

I. *Introduction* (9/12)

II. *Bureaucratic Delegation—and its Measurement* (9/19)

Epstein, David, and Sharyn O'Halloran. 1994. "Administrative Procedures, Information, and Agency Discretion," *American Journal of Political Science* 38 (3): 697-722.

V. *Organization, Politicization, Capacity, and Reputation* (10/17, 10/24)

Huber, John D., and Nolan McCarty. 2004. "Bureaucratic Capacity, Delegation, and Political Reform," *American Political Science Review* 98 (3): 481-494.

Callander, Steven. 2008. "A Theory of Policy Expertise," *Quarterly Journal of Political Science*. 3 (2): 123-140.

Carpenter, Daniel P., and George A. Krause. 2012. "Reputation and Public Administration," *Public Administration Review* 72 (1): 26-32.

Selin, Jennifer L. 2015. "What Makes an Agency Independent?" *American Journal of Political Science* 59 (4): 971-987.

Richardson, Mark D. 2019. "Politicization and Expertise: Exit, Effort, and Investment," *Journal of Politics* 81 (3): 878-891.

Decarolis, Francesco, Leonardo M. Giuffrida, Elisabetta Iossa, Vincenzo Mollisi, and Giancarlo Spagnolo. 2020. "Bureaucratic Competence on Procurement Outcomes," *Journal of Law, Economics & Organization* 36 (3): 537-597.

Bils, Peter. 2020. "Policymaking with Multiple Agencies," *American Journal of Political Science* 64 (3): 634-648.

Nicholas R. Bednar. 2021. "The Workforce Capacity of the United States Bureaucracy," 1998–2020," working paper.

Bertelli, Anthony M., and Madalina Busuioc. 2021. "Reputation-Sourced Authority and the Prospect of Unchecked Bureaucratic Power," *Public Administration Review* 81 (1): 38-48.

Other papers of potential interest:

Carpenter, Daniel P. 2010. *Reputation and Power: Organizational Image and Pharmaceutical Regulation at the FDA*. Princeton University Press.

Anastasopoulos, L Jason, and Andrew B Whitford. 2019. "Machine Learning for Public Administration Research,

Other pieces of potential interest:

Gallo, Nick, and David E. Lewis. 2012. "The Consequences of Presidential Patronage for Federal Agency Performance," *Journal of Public Administration Research and Theory* 2 (2): 219-243.

Hollibaugh, Gary. 2014. "Naïve Cronyism and Neutral Competence: Patronage, Performance, and Policy Agreement in Executive Appointments," *Journal of Public Administration Research and Theory* 25 (2): 341-372.

Hollibaugh, Gary E., Jr., Gabe Horton, and David E. Lewis. 2014. "Presidents and Patronage," *American Journal of Political Science* 58 (4): 1024–1042.

Bonica, Adam, Jowei Chen, and Tim Johnson. 2015. "Senate Gate-Keeping, Presidential Staffing of "Inferior Offices," and the Ideological Composition of Appointments to the Public Bureaucracy," *Quarterly Journal of Political Science* 10 (1): 5-40.

Krause, George A., and Anne Joseph O'Connell. 2016. "Experiential Learning and Presidential Management of the U.S. Federal Bureaucracy: Logic and Evidence from Agency Leadership Appointments," *American Journal of Political Science* 60 (4): 914–931.

Waterman, Richard W., and Yu Ouyang. 2020. "Rethinking Loyalty and Competence in Presidential Appointments," *Public Administration Review* 80 (5): 717-732.

Hollibaugh, Gary E., Jr., and Lawrence S. Rothenberg. 2021. "The Structure of Appointment Politics: Consistency or Change?" *Legislative Studies Quarterly* 46 (2): 391-426.

Lim, Claire S.H. and James M. Snyder, Jr. 2021. "What Shapes the Quality and Behavior of Government Officials? Institutional Variation in Selection and Retention Methods," *Annual Review of Economics* 13: 87-109.

Resh, William G., Gary E. Hollibaugh, Patrick S. Roberts, and Matthew M. Dull. 2021. "Appointee Vacancies in US Executive Branch Agencies," *Journal of Public Policy* 41 (4): 653-676.

VIII. Putting Agencies in the Policy Space (11/14)

Chen, Jowei, and Tim Johnson. 2015. "Federal Employee Unionization and Presidential Control of the Bureaucracy: Estimating and Explaining Ideological Change in Executive Agencies," *Journal of Theoretical Politics* 27 (1): 151-174.

Bertelli, Anthony M., Dyana P. Mason, Jennifer M. Connolly, and David A. Gastwirth. 2015. "Measuring Agency Attributes with Attitudes Across Time: A Method and Examples Using Large-Scale Federal Surveys," *Journal of Public Administration Research and Theory* 25 (2): 513-544.

Richardson, Mark D., Joshua D. Clinton, and David E. Lewis. 2017. "Elite Perceptions of Agency Ideology and Workforce Skill,"

IX. Rulemaking and Administrative Procedures I (11/21)

McCubbins, Mathew, Roger Noll, and Barry R. Weingast. 1987. "Administrative Procedures as Instruments of Political Control," *Journal of Law, Economics, and Organization* 3 (2): 243-277.

Gailmard, Sean, and John W. Patty. 2017. "Participation, Process, & Policy: The Informational Value of Politicized Judicial Review," *Journal of Public Policy* 37 (3): 233-260.

Potter, Rachel. 2017. "Slow-Rolling, Fast-Tracking, and the Pace of Bureaucratic Decisions in Rulemaking," *Journal of Politics* 79 (3): 841-855.

Lowande, Kenneth, and Rachel Potter. 2020. "Congressional Oversight Revisited: Politics and Procedure in Agency Rulemaking," *Journal of Politics* 83 (1): 401-408.

Feinstein, Brian D., and Abby K. Wood. 2022. "Divided Agencies," *Southern California Law Review* (forthcoming).

X. Rulemaking and Administrative Procedures II (11/28)

Acs, Alex, and Charles Cameron. 2013. "Does White House Regulatory Review Produce a Chilling Effect and "OIRA Avoidance" in the Agencies?" *Political Research Quarterly* 43 (3): 443-467.

Bolton, Alexander, Rachel Augustine Potter, and Sharece Thrower. 2016. "Organizational Capacity, Regulatory Review, and the Limits of Political Control," *Journal of Law, Economics, and Organization*. 32 (2): 242-271.

Haeder, Simon, and Susan Webb Yackee. 2018. "Presidentially Directed Policy Change: The Office of Information and Regulatory Affairs as Partisan or Moderator?" *Journal of Public Administration Research and Theory* 28 (4): 475-488.

Lewis, David E., Mark D. Richardson, and Eric Rosenthal. 2019. "OMB in its Management Role: Evidence from Surveys of Federal Executives," unpublished paper. <https://cdn.vanderbilt.edu/vu-my/wp-content/uploads/sites/411/2011/12/03103617/lre-omb-paper.pdf>

Potter, Rachel Augustine. 2021. "Macro Outsourcing: Evaluating Government Reliance on the Private Sector," *Journal of Politics* (forthcoming).

Other papers of potential interest:

- Yackee, Jason Webb, and Susan Webb Yackee. 2010. ““Is Agency Rulemaking ‘Ossified’? Testing Congressional, Presidential, and Judicial Procedural Constraints,” *Journal of Public Administration Research and Theory* 20 (2): 261-282.
- Nelson, David, and Susan Webb Yackee. 2012. “Lobbying Coalitions and Government Policy Change: An Analysis of Federal Agency Rulemaking,” *Journal of Politics* 74 (2): 339-353.
- Jordan, Stuart. 2007. “OIRA Review and Presidential Control of Agencies,” unpublished paper. PhD dissertation, Princeton.
- Sunstein, Cass R. 2013. “Commentary: The Office of Information and Regulatory Affairs: Myths and Realities,” *Harvard Law Review* 126: 1838-1879.
- Raso, Connor, and William West. 2013. “Who Shapes the Rulemaking Agenda? Implications for Bureaucratic Responsiveness and Bureaucratic Control,” *Journal of Public Administration Research and Theory* 23 (3): 495-519.
- Bubb, Ryan, and Patrick L. Warren. 2014. “Optimal Agency Bias and Regulatory Review,” *Journal of Legal Stt2J*

Review Papers that Might Be Helpful:

Dal Bó, Ernest. 2006. "Regulatory Capture: A Review," *Oxford Review of Economic Policy* 22 (2): 203-225.

Krause, George. 2011. "Legislative Delegation of Authority to Bureaucratic Agencies," *Oxford Handbook of American Bureaucracy*.
<http://www.oxfordhandbooks.com/view/10.1093/oxfordhb/9780199238958.001.0001/oxfordhb-9780199238958-e-22>

Lewis, David. 2011. "Presidential Appointments and Personnel," *Annual Review of Political Science*.

Gailmard, Sean, and John W. Patty. 2012. "Formal Models of Bureaucracy," *Annual Review of Political Science*.

Moe, Terry M. 2013. "Delegation, Control, and the Study of Public Bureaucracy," in *Handbook of Organizational Economics*.

Krause, George A., and Neal D. Woods. 2014. "Policy Delegation, Comparative Institutional Capacity, and Administrative Politics in the American States," *Oxford Handbook of State and Local Government*.

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